



Author/Lead Officer of Report: Alastair Black – Waste Strategy Officer

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Report of: Laraine Manley
Report to: Councillor Bryan Lodge
Date of Decision: 17th November 2017
Subject: South Yorkshire Municipal Waste Strategy Adoption

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|--|-----|-------------------------------------|----|-------------------------------------|
| Is this a Key Decision? If Yes, reason Key Decision:- | Yes | <input checked="" type="checkbox"/> | No | <input type="checkbox"/> |
| - Expenditure and/or savings over £500,000 | | <input type="checkbox"/> | | |
| - Affects 2 or more Wards | | <input checked="" type="checkbox"/> | | |
| Which Cabinet Member Portfolio does this relate to? <i>Cabinet Member for Environment</i> | | | | |
| Which Scrutiny and Policy Development Committee does this relate to? <i>Economic and Environmental Wellbeing Scrutiny and Policy Development Committee</i> | | | | |
| Has an Equality Impact Assessment (EIA) been undertaken? | Yes | <input checked="" type="checkbox"/> | No | <input type="checkbox"/> |
| If YES, what EIA reference number has it been given? <i>TBC</i> | | | | |
| Does the report contain confidential or exempt information? | Yes | <input type="checkbox"/> | No | <input checked="" type="checkbox"/> |
| If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:- | | | | |
| <i>"The (report/appendix) is not for publication because it contains exempt information under Paragraph (insert relevant paragraph number) of Schedule 12A of the Local Government Act 1972 (as amended)."</i> | | | | |

Purpose of Report:

The report sets out the proposal for Sheffield City Council to adopt a joint South Municipal Waste Strategy ('SYMWS') with Barnsley, Doncaster and Rotherham Metropolitan Borough Councils.

Each Authority currently has their own Waste Strategy which sets out its strategic approach to managing its municipal waste. Sheffield City Council's last strategy was published in 2009. Since 2009 major changes have taken place to how the Council manages its residents waste. These changes have been in response to declining central government grants with the Waste Management budget having been reduced by over £6 million since the last strategy was published. The Council

is currently seeking a further £4 million saving from its Waste Management budget.

Austerity measures and budget cuts will undoubtedly continue to impact on Local Authority funding. Therefore, collaborative initiatives such as the SYMWS will allow for economies of scale, cost savings and improved efficiency across the four authorities, minimising the financial impacts on Council services.

Recommendations:

It is recommended that the Cabinet Member :-

1. Approves the adoption of the South Yorkshire Municipal Waste Strategy.
2. Notes that the implementation of any of the proposed actions may be subject to further decision making process with the Leader's scheme of delegation.

Background Papers:

Sheffield Waste Management Strategy (adopted 2009)

| Lead Officer to complete:- | |
|---|--|
| 1 | I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required. |
| | Finance: <i>Alison Chambers</i> |
| | Legal: <i>Deepak Parmar</i> |
| | Equalities: <i>Annemaire Johnson</i> |
| <i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i> | |
| 2 | EMT member who approved submission: <i>Laraine Manley</i> |
| 3 | Cabinet Member consulted: <i>Councillor Bryan Lodge</i> |
| 4 | I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1. |
| | Lead Officer Name: <i>Alastair Black</i> |
| | Job Title: <i>Waste Strategy Officer</i> |
| Date: <i>10th November 2017</i> | |

1. PROPOSAL

- 1.1 The four Authorities of Barnsley, Doncaster, Rotherham and Sheffield as Unitary Councils are independently responsible for collecting and disposing of Municipal waste.
- 1.2 Municipal waste refers to both household waste and waste from other sources which are similar in nature and composition, such as waste generated by businesses. Municipal waste includes:
- Household waste collected at the kerbside (recycling, composting and residual)
 - Local authority collected commercial waste
 - Household Waste Recycling Centre (HWRC) waste
 - Fly-tipping
 - Clinical waste
 - Household bulky waste
 - Gulley emptying's
 - Street cleansing wastes
- 1.3 Due to the Contractual arrangements Sheffield City Council has in place, the collection and disposal of waste from gulley emptying, fly tipping and street cleansing is managed by Amey. The collection and disposal of household waste collected at the kerbside (recycling, composting and residual), Household Waste Recycling Centre (HWRC), Clinical waste and bulky items are managed by Veolia. The Council does not offer a commercial waste collection service; however, on request it can provide a chargeable service through Veolia.
- 1.4 A framework of legislative acts place performance requirements on collection and disposal authorities which drive their individual waste recovery and disposal activities. Local Authorities are faced with ever-increasing challenges as they attempt to deal with escalating recycling and re-use targets (the Waste Framework Directive has a target of recycling 50% of household waste by 2020). However each of the four Authorities currently collect and dispose of waste differently.
- 1.5 The neighbouring Authorities of Barnsley, Doncaster and Rotherham ('BDR Partnership') have a history of working together to address waste management issues concerning recycling, cross boundary movements, capacity shortfalls, Health and Safety, fly tipping and public awareness campaigns. Historically, Sheffield City Council has worked more independently on managing its own municipal waste as it is in a long term integrated contract with Veolia which is due to expire in August 2036.
- 1.6 The BDR Partnership was set up more than two decades ago to jointly manage waste generated in Barnsley, Doncaster and Rotherham. The BDR Partnership have so far successfully secured over £77m of Private Finance Initiative (PFI)

funding from central government towards the building of Mechanical Biological Treatment plant and a dry Anaerobic plant in Rotherham which has been operating since 2015. The BDR Partnership also have a joint contract for the delivery of their household waste recycling centres, this is due to renewal in 2018.

- 1.7 All four Authorities approach to managing municipal waste in their areas is set out in their waste strategies, which are listed below:
- Barnsley Municipal Waste Management Strategy 2007 to 2030;
 - Doncaster Municipal Waste Management Strategy 2009 to 2025;
 - Rotherham Municipal Waste Management Strategy 2005 to 2020; and
 - Sheffield's Waste Management Strategy 2009-2020
 - Barnsley, Doncaster and Rotherham Joint Waste Plan 2012 to 2027
- 1.8 The documents have guided the development of waste management in the different Authorities and now require updating to reflect progress in the management of waste, improvements in technology, changes to legislation, changes to waste growth forecasts, increases in both housing numbers and projected waste arising's over the longer term.
- 1.9 Since 2009 the services provided by Veolia, on behalf of the Sheffield City Council have changed significantly, with the introduced a new recycling service, alternate week collections and a chargeable green waste collection service. These changes have enabled Sheffield City Council to save £6m from its Waste Management budget over the last 7 years. However a further £4m reduction is needed.
- 1.10 The four Authorities have common interests of facing budgetary pressures as well as forming part of the Sheffield City Region in the future. For these reasons, officers want to work together to explore opportunities for collaborative initiatives that will allow for economies of scale, cost savings and improved efficiency across the four Authorities, therefore potentially minimising the impacts on council services. The first step towards this vision is implementing a high level joint waste strategy.
- 1.11 The SYMWS has therefore been developed to build on the existing waste strategies. It provides a long-term direction of travel for the management of waste in South Yorkshire. The priorities within the SYMWS have been subject to public scrutiny a consultation process and reflect the results of that process.
- 1.12 For the South Yorkshire region, the future of waste management will include continuing to build on the relationships already established and the progress made in moving waste up the waste hierarchy.
- 1.13 To achieve this the following vision is to be used;
- “To reduce, re-use, recycle, and recover energy from 95% of South Yorkshire's waste”.**

- 1.14 To deliver this vision five priorities have been developed from the corporate plans across the region. These priorities were subject to an eight week consultation during the summer of 2016 and are listed below in order of the importance to the residents of South Yorkshire.

Priority 1 - We aim to encourage and inspire children and adults across Barnsley, Doncaster, Rotherham and Sheffield to make less waste by reducing, re-using and recycling more.

Priority 2 – We will work hard to deliver and maintain a dependable and reliable service to all our customers.

Priority 3 –The four Authorities will work together more closely to deliver value for money services.

Priority 4 – We will continue to explore how technology can be used to improve recycling and waste services.

Priority 5 – We will be pro-active to influence decision-making on waste at European, national and local level, to drive investment into infrastructure within the Sheffield City Region economy.

2. HOW DOES THIS DECISION CONTRIBUTE ?

- 2.1 The Corporate plan recognises that Government funding reductions are changing what we are able to do ourselves and the challenge this creates in delivering services for the people of Sheffield. Therefore working with others – internationally, nationally, regionally and with the communities and households in Sheffield will be critical.
- 2.2 The South Yorkshire Municipal Waste Strategy will ensure that the service continues to contribute to being an in-touch organisation, being connected and being responsive to a range of people and organisations; ideas and developments. This includes local people, communities and Government, as well as keeping pace with technology.
- 2.3 The priorities include supporting people to be more self-reliant, using information about how we operate, the context we work in and making the most of that information we hold to be more agile. Being agile means using our intelligence to spot opportunities, challenges and changes earlier; drawing conclusions about our response and being able to implement this response more quickly. This will allow us to continue to deliver and maintain a dependable and reliable service to all our customers including using new technology.
- 2.4 We want our services to be efficient, economic and effective ensuring we operate in the most cost effective way looking at both quality and cost. By working together more closely will offer opportunities to deliver better value for money waste services.

- 2.5 The South Yorkshire Municipal Waste Strategy will ensure we continue to support people to reduce their general waste and minimising how much waste we send to landfill. We will continue to support increased recycling and provide access to household waste recycling centre facilities seven days a week.

3. HAS THERE BEEN ANY CONSULTATION?

- 3.1 Barnsley, Doncaster, Rotherham, and Sheffield Council's Waste Management Officers and Portfolio Holders have been consulted and the Priorities of the South Yorkshire Municipal Waste Strategy were subject to an eight-week consultation period, the results of this consultation were built into the strategy.
- 3.2 As part of the consultation public events were held in all four Authorities, with a drop in session held at the Town Hall on the 9th June 2016 and a public stand at the Moor Market on the 20th July 2016.
- 3.3 A copy of the consultation and the feedback received can be found in Appendix 2.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality of Opportunity Implications

- 4.1.1 An Equality Impact Assessment has been undertaken on the SYMWS.

4.2 Financial and Commercial Implications

- 4.2.1 The financial costs of producing the SYMWS are projected to be £41,000. The costs will be met by splitting the cost equally across all four Councils, therefore the cost to Sheffield City Council is £10,250
- 4.2.2 The costs of delivering the outputs of the SYWMS will be managed within the existing Waste Management budgets of the respective Authorities, with the aim that the Strategy will deliver savings to each Authority.
- 4.2.3 The SYMWS will outline a Headline Strategy. To protect the autonomy of the Partnership Councils it will be possible to develop individual action plans for certain aspects. It will be important to ensure that the individual action plans developed are consulted on between the partnership authorities and do not result in conflicts.
- 4.2.4 There are no contractual implication's that would impact on the Council's contract with Veolia.

4.3 Legal Implications

4.3.1 The Localism Act 2011 provides local authorities with a “general power of competence” which enables them to do anything that an individual can do as long as the proposed action is not specifically prohibited. This power is broad enough to encompass the production of the South Yorkshire Municipal Waste Strategy.

4.3.2 The procurement of any goods, works or services by the Council which will flow from this strategic decision must be undertaken in accordance with all relevant provisions of the Council’s Constitution including Contracts Standing Orders and all applicable Procurement rules and the Leader’s Scheme of Delegations.

There may also have to be formal written legal agreements between the Council and its Partners. Any contracts awarded to successful tenderer/s must ensure compliance with all applicable legislative requirements and provide for effective service delivery, value for money and ensure the delivery of the project outcomes.

5. **ALTERNATIVE OPTIONS CONSIDERED**

5.1 i) **Option 1** – Do nothing

As there is no statutory requirement for Unitary Authorities to have a waste management strategy it would be possible not to review the waste management strategy for Rotherham or any of the other Partner Authorities.

As legislation has changed since all four Strategies, were produced, failing to review the Waste Management Strategies is not recommended.

ii) **Option 2** – Review the Waste Management Strategies individually

The individual Councils could review and update their Waste Management Strategies on an individual basis.

There is a risk that by doing this independently there may be an unforeseen negative impact on the nearest neighbours. This option is therefore, not recommended.

6. **REASONS FOR RECOMMENDATIONS**

6.1 The South Yorkshire Municipal Waste Strategy will ensure we continue to support residents in reducing the amount of waste they produce and support them to recycle more, helping to minimise how much waste we send to landfill. By working together more closely with our neighbours will enable us to deliver value for money, high quality services that are more efficient, economic and effective.